

## Message Text

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ACTION L-03

INFO OCT-01 NEA-10 ISO-00 AID-20 H-03 RSC-01 DRC-01 /039 W

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R 230255Z APR 74

FM AMEMBASSY DACCA

TO SECSTATE WASHDC 2819

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E.O. 11652: N/A

TAGS: EAID, BG, US

SUBJECT: BILATERAL AGREEMENT

REF: A. STATE 78669; B. STATE 78668; C. STATE 78667

1. WE HAVE REVIEWED REFTELS AND CONCUR YOUR JUDGMENT PARA 2, REF B THAT PROPOSED REDRAFT OF PARA 4 BILATERAL AGREEMENT, WHILE CLEARER IN ITS DRAFTING, DOES NOT REPEAT NOT ALTER SUBSTANCE OF PREVIOUSLY NEGOTIATED DRAFT. WE THEREFORE CONCLUDE THAT REOPENING NEGOTIATIONS ON BASIS NEW PROPOSAL WOULD NOT BE IN OUR BEST INTEREST. MAIN REASONS ARE AS FOLLOWS:

A. SUBSTANTIAL TIME AND EFFORT WILL BE INVOLVED BETWEEN NOW AND END OF JUNE WITH NEGOTIATIONS RE BANGLADESH ASSUMPTION OF DEBT LIABILITY. THIS NEGOTIATION NOW OF HIGHER PRIORITY.

B. TIME REQUIRED TO REOPEN NEGOTIATIONS INVOLVING 6 OR 7 BDG AGENCIES WOULD BE TASK WHICH MISSION COULD NOT TAKE ON EASILY, GIVEN WORKLOAD ON THOSE MOST DIRECTLY RESPONSIBLE. FOR EXAMPLE, SCHWARZWALDER WILL BE INVOLVED WASHINGTON CONSULTATION, DEBT MEETING AND DEBT NEGOTIATIONS. IN SHORT, OUR ESTIMATE IS THAT RE-OPENING ALONG LINES SUGGESTED WOULD GUARANTEE BILATERAL NOT REPEAT NOT SIGNED UNTIL LATE SUMMER UNLESS IMMEDIATE TDY LEGAL ASSISTANCE CAN BE PROVIDED AND INDIVIDUAL PREPARED TO REMAIN HERE UNTIL NEGOTIATIONS COMPLETE. BELIEVE BENEFITS EARLIER SIGNATURE FAR OUTWEIGH DESIRABILITY CLARIFYING DRAFTING.

C. PREVIOUS NEGOTIATIONS ENDED AMICABLY BASED PARTLY ON OUR WILLINGNESS ACCEPT AND INCORPORATE BDG SUGGESTIONS (AND HENCE VERBAGE) WHENEVER POSSIBLE. IN SHORT, PROCESS WAS A TRUE NEGOTIATION AND NOT A JOINT READING OF PAPER WHICH LACKED

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FLEXIBILITY. WE WOULD LIKE TO PRESERVE THIS STYLE.

D. IMPLICATIONS OF REOPENING NEGOTIATIONS ALONG LINES SUGGESTED WERE DISCUSSED INFORMALLY WITH JOINT SECRETARY OF PC WHO OPINED THAT FURTHER DISCUSSIONS ON THE SUBSTANTIVE PART OF DRAFT WOULD INVOLVE SUBSTANTIAL TIME AND PROBABLY WOULD BE INVITATION FOR BOARD OF REVENUE AND OTHERS TO REINTRODUCE OLD ARGUMENTS WHICH HE AND OTHERS SERIOUS ABOUT DEVELOPMENT HAVE BEEN BUSILY PUTTING TO REST. E. SIGNATURE BILATERAL WILL PERMIT DISCUSSION AND SIGNATURE OF TAG AND CRITICAL FY 74 FAMILY PLANNING PRO AG TO PROCEED MORE EXPEDITIOUSLY, I.E., WITHOUT NEED FOR CIRCULAR 175 CLEARANCE.

3. WE THEREFORE INTEND PROCEED EARLY SIGNATURE MARCH 13 DRAFT INCORPORATING NON-SUBSTANTIVE CHANGES OUTLINED REF A AND PRESENTING POINTS 5A, B, C AND D OF REF C AS CHANGES DESIGNED IMPROVE CONSISTENCY OF MARCH 13 DRAFT. DECONTROL FOLLOWING ARPIL 22, 1975. BOSTER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
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**Disposition Date:** 28 MAY 2004  
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